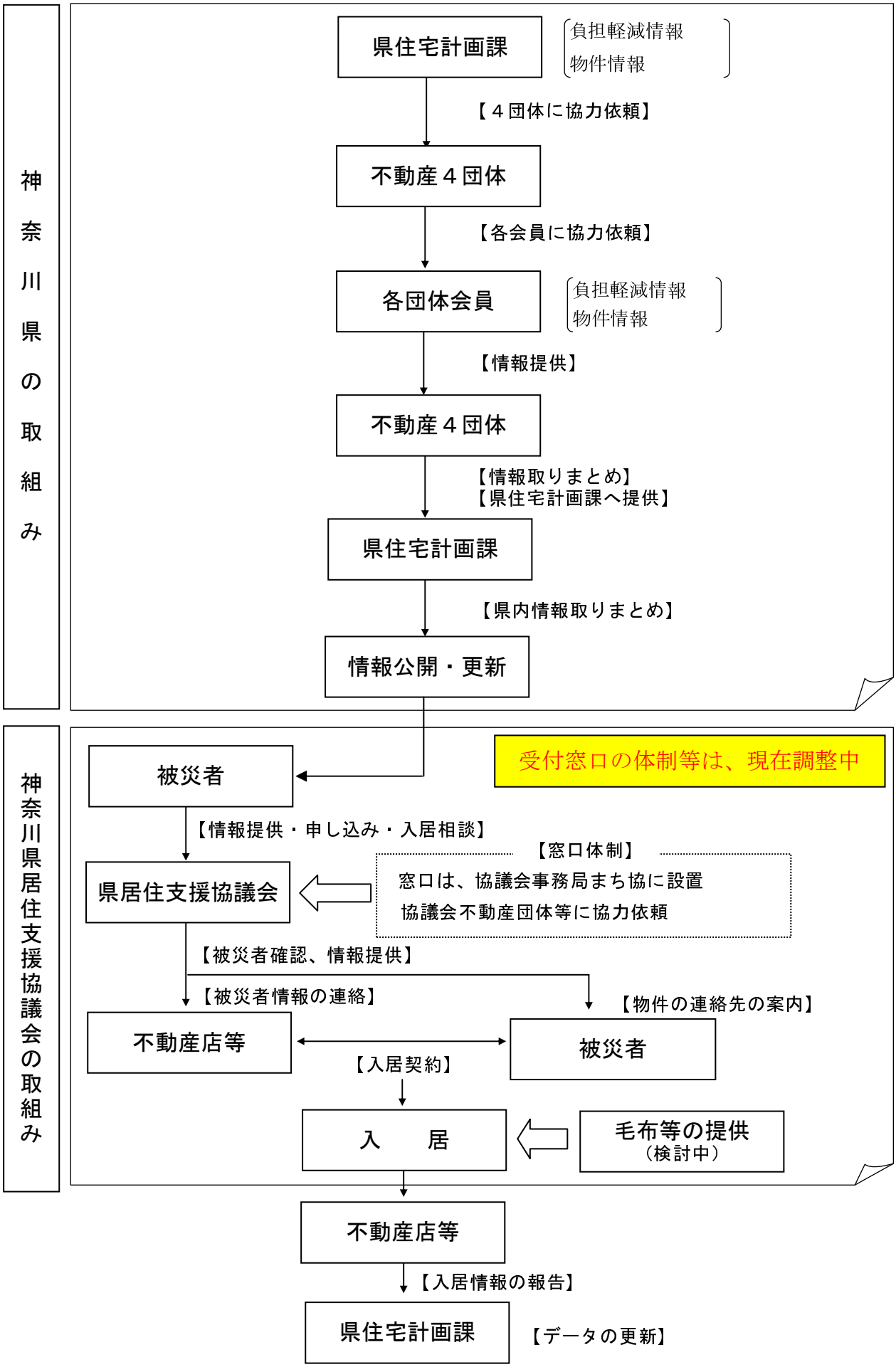民間賃貸住宅　被災者向け負担軽減空き家情報提供フロー